

# Nuclear reactors' construction costs: The role of lead-time, standardization and technological progress

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Demand for nuclear power has increased in the past years and it is likely to keep on rising.

## Experienced countries: US, UK, Russia, South Korea

According with UK's Department of Energy & Climate Change nuclear industry plans to develop around 16 gigawatts (GW) of new nuclear

- EDF → 4 EPRs (6.4GW) at Hinkley Point and Sizewell
- Hitachi → 2 or 3 new nuclear reactors at Wylfa and Oldbury
- NuGeneration → 3.6GW of new nuclear capacity at Moorside

## Fast-growing economies: China, India

China has 28 reactors under construction and it is planned a three-fold increase in nuclear capacity to at least 58 GWe by 2020, then some 150 GWe by 2030

- 16 AP1000 reactors are planned to start to be constructed from 2014-2018
- At least 6 ACC1000 in 4 different locations
- 2 EPRs in Guangdong
- Other technologies like VVER-1000, VVER-1200, CNP-600, etc are also envisioned

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## ...but how much does nuclear power cost?

Financing the construction of new nuclear plants often remains a challenge. Costs for nuclear power plants are driven primarily by the upfront cost of capital associated with construction, and this cost remains highly uncertain.

### Box plot for the results ( $EUR_{2012}/kW_{installed}$ )

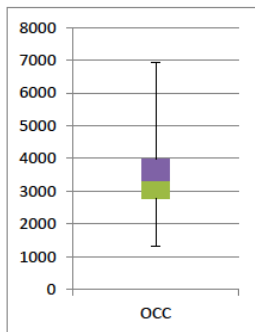


Figure 3.8: Box plot for the 137 data points. The box-plot parameters are listed to the right of the figure

The following parameters apply:

Minimum	= 1316 $EUR_{12}/kW$
<b>Median</b>	<b>= 3320 <math>EUR_{12}/kW</math></b>
Maximum	= 6934 $EUR_{12}/kW$

William D'haeseleer (2013)

With the construction of FOAK EPR reactors in Europe, we can clearly see that they are much more expensive than initially expected

## 1 Olkiluoto-3 in Finland

- Initial cost prevision in 2003 was €3 billion ( $\text{€}_{2010}2.100/\text{kW}$ )
- Cost revision in 2010 €5.7 billions ( $\text{€}_{2010}3.500/\text{kW}$ )

## 2 Flamanville-3 in France

- Initial cost prevision in 2005 was €3.3 billion ( $\text{€}_{2010}2.200/\text{kW}$ )
- Cost revision in 2011 €6 billion ( $\text{€}_{2010}3.650/\text{kW}$ )
- Cost revision in 2012 €8.5 billions ( $\text{€}_{2010}5.100/\text{kW}$ )

## 3 Hinkley Point C in UK

- According to the UK Press (The telegraph) the initial cost prevision in 2013 was £16 billion → aprox €19.37 billion for two EPRs

# Lessons from the past

What can we learn from the experience from the two largest nuclear fleets in the world?

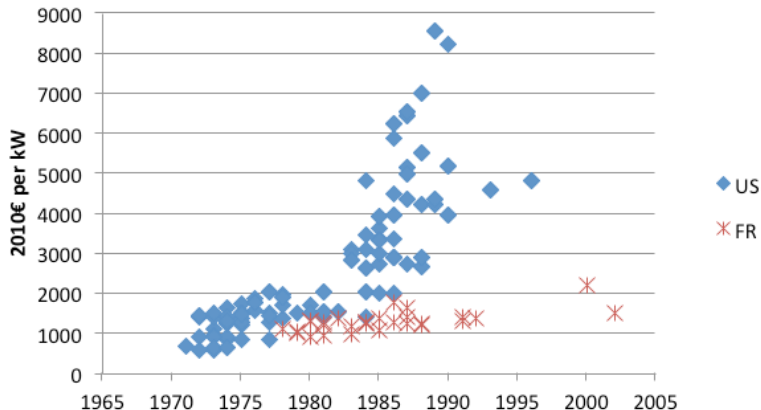


Figure : Overnight construction costs for the French and U.S nuclear fleet

- 1 What are the main drivers of the construction costs of new nuclear power plants?
  - Capacity (size)
  - Input prices
  - Regulatory requirements
  - Industrial organization
- 2 Where can we expect some cost reductions?
  - Scale effects
  - Learning by doing
  - Standardization
  - Innovations

Rothwell (1986) proposed a theoretical model to study the construction costs of a nuclear power plant. In this model, two firms interact as follows:

- The electric utility seeks to maximize the NPV of the plant by choosing the optimal construction lead-time
- The constructor A-E firm attempts to minimize the cost plant subject to technical constraints and the lead-time

$$\text{LeadTime} = f(\text{Expected demand}, \text{Capacity})$$

$$\text{Cost} = f(\text{LeadTime}, \text{Capacity}, \text{Prices})$$



# Leadtimes

- The average lead-time for the U.S nuclear fleet has been 9.3 years
- For France is 6.4 years

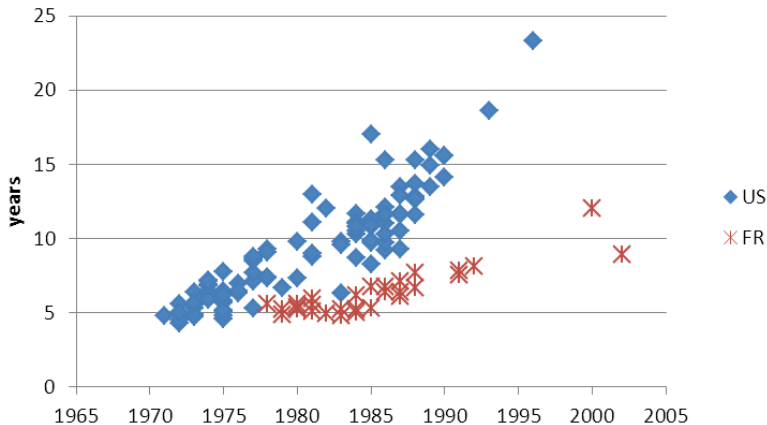


Figure : Construction lead-times for the French and U.S nuclear fleet

The system of equations that we estimated is the following:

$$\ln(\text{Cost}_i) = \alpha_0 + \alpha_1 \ln(\text{LeadTime}_i) + \sum_{j=2}^J \alpha_j X_{ij} + u_i \quad (1)$$

$$\ln(\text{LeadTime}_i) = \beta_0 + \beta_1 \text{ElecDem}_i + \sum_{j=2}^J \beta_j X_{ij} + \epsilon_i \quad (2)$$

1. To test existence of learning effects, we have considered 4 possible channels:

Table : Variables included in the model to test learning effects

Technology/Firm	A-E firm	Competitors
Same type	ExpArqMo	ExpNoArqMo
Other type	ExpArqNoMo	ExpNoArqNoMo

2.  $HHI_i$  Index of diversity to explore short term standardization gains. It indicates the number of different types of reactors that were under construction when the construction of reactor  $i$  began

$$HHI_{c,t} = \sum_{m=1}^M s_{mtc}^2$$

Where:

- $c$  corresponds to the country
- $t$  corresponds to the year
- $m$  corresponds to the model

$HHI_i \rightarrow 0$  Means low concentration = highly diverse nuclear fleet

$HHI_i \rightarrow 10000$  Means high concentration = standardized nuclear fleet

3. *Know* that corresponds to the discounted stock of priority patent applications as proxy of innovation
4. Capacity and input prices → as in a Cobb Douglas cost function as controls
5. Dummy variables to control:
  - Country and time fixed effects
  - Changes due to major nuclear accidents *TMI* and *Cherno*
  - Vertical integration between A-E and utility

# Regression results

Variable	Model 1		Model 2	
	Cost	Leadtime	Cost	Leadtime
<i>ln .Leadtime</i>	1.933 *** (0.580)		1.064 * (0.622)	
<i>ln .ExpArqMo</i>	-0.142 *** (0.038)	0.009 (0.011)	-0.149 *** (0.034)	0.009 (0.011)
<i>ln .ExpArqNoMo</i>	0.025 (0.034)	0.026 *** (0.009)	0.029 (0.031)	0.026 *** (0.009)
<i>ln .ExpNoArqMo</i>	0.046 (0.039)	0.010 (0.012)	0.038 (0.035)	0.010 (0.012)
<i>ln .ExpNoArqNoMo</i>	-0.068 (0.096)	0.141 *** (0.017)	-0.039 (0.087)	0.141 *** (0.017)
<i>HHI<sub>mo</sub></i>	0.454 (0.537)	-0.566 *** (0.160)	0.374 (0.485)	-0.566 *** (0.160)
<i>ln .Know</i>			1.416 *** (0.522)	
<i>ln Cap</i>	-0.769 *** (0.192)	0.125 ** (0.053)	-0.624 *** (0.182)	0.125 ** (0.053)
<i>Arq.Utility</i>	-0.256 *** (0.093)	0.009 (0.028)	-0.285 *** (0.085)	0.009 (0.028)
<i>ln .Demand</i>		-1.235 *** (0.113)		-1.235 *** (0.113)
TMI.US	-0.058 (0.184)	0.272 *** (0.0431)	0.115 (0.179)	0.272 *** (0.043)
TMI.FR	-0.015 (0.246)	-0.028 (0.074)	-0.064 (0.223)	-0.028 (0.074)
Cherno	-0.077 (0.123)	0.058 * (0.031)	-0.030 (0.113)	0.058 * (0.031)
Constant	6.420 ** (2.915)	-2.347 *** (0.448)	-4.182 (4.767)	-2.347 *** (0.448)
Country FE	Yes	Yes	Yes	Yes
Trend + trend <sup>2</sup>	Yes	Yes	Yes	Yes
Obs.	128	128	128	128
Adj. R <sup>2</sup>	0.833	0.955	0.866	0.955

Where can we expect cost reductions?

## Result 1: Existence of learning effects

Our results allow us to conclude:

- 1 There are positive learning effects in the construction of nuclear power plants, but they are conditional to the same type of reactor
- 2 On average, we can expect a 12.4% reduction in the construction costs for the second unit of a reactor model built by the same A-E firm

Variable	Cost		Leadtime
<i>ln .Leadtime</i>	1.064 (0.622)	*	
<i>ln .ExpArqMo</i>	-0.149 (0.034)	***	0.009 (0.011)

## Result 2: Short term benefits from standardization

The coefficient of the regression tells us that:

- 1 The construction of an homogeneous nuclear fleet reduces the risk of delays
  - Better coordination of supply chains
  - Reduces the risk of regulatory intervention
- 2 These short term benefits of standardization disappear when the nuclear fleet under construction is diverse
- 3 On average we can expect that with a 10% increase in the HHI index (less diversity), the costs will be reduced in 22%

Variable	Cost	Leadtime	
$\ln .Leadtime$	1.064 (0.622)	*	
$HHI_{mo}$	0.374 (0.485)	-0.566 (0.160)	***



## Result 3: Scale effects

By using the data from the U.S and France

- 1 Even if larger reactors take longer to build they are cheaper per MWe
- 2 On average we can expect that a 10% increase in capacity will reduce the costs by 5.27%

Variable	Cost		Leadtime	
<i>ln .Leadtime</i>	1.064 (0.622)	*		
<i>ln Cap</i>	-0.624 (0.182)	***	0.125 (0.053)	**

How can we explain the cost escalation?

## Result 4: Innovations

Contrary to what have been observed in other energy technologies:

- 1 Innovations in nuclear power is one of the main drivers of the construction costs:
  - Nuclear vendors have seek to improve the operating performance of their reactors
  - Innovation has also been driven by the requirements of nuclear safety authorities
- 2 Long term trade-off: We have better reactors, however they are more expensive

Variable	Cost	Leadtime
<i>ln.Know</i>	1.416 (0.522)	***

## Result 5 Technological diversity

- 1 The experience gained in other models is not directly transferable to any project
- 2 The continuous delays in the construction of the EPR in France is an example of these results

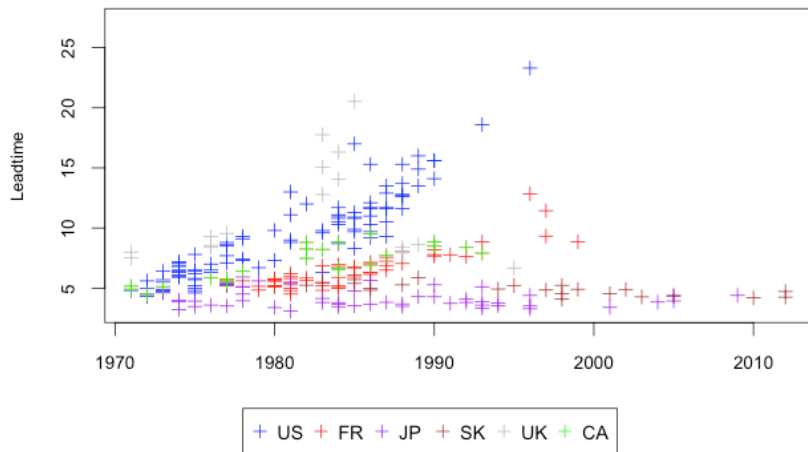
Variable	Cost	Leadtime	
<i>ln .Leadtime</i>	1.064 (0.622)	*	
<i>ln .ExpArqNoMo</i>	0.029 (0.031)	0.026 (0.009)	***
<i>ln .ExpNoArqNoMo</i>	-0.039 (0.087)	0.141 (0.017)	***

## Result 6 Accidents

- 1 Delays in the construction linked with major nuclear accidents have played its role in the cost escalation
- 2 Safety regulation impacts construction costs and lead-time through other dimensions than technological change. TMI and Chernobyl accident had a negative impact on the lead-times.

Variable	Cost	Leadtime	
<i>ln .Leadtime</i>	1.064 (0.622)	*	
TMI.US	0.115 (0.179)	0.272 (0.043)	***
TMI.FR	-0.064 (0.223)	-0.028 (0.074)	
Cherno	-0.030 (0.113)	0.058 (0.031)	*

# Construction lead-times in OECD countries



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Variables	(1) (ln <i>LT</i> )	(2) (ln <i>LT</i> )
<i>HHI.Mo<sub>i</sub></i>	-0.291 ** (0.135)	-0.472 *** (0.182)
ln <i>Cap<sub>i</sub></i>	0.395 *** (0.052)	0.254 *** (0.052)
<i>ExpArqMo<sub>i</sub></i>	0.019 (0.032)	-0.008 (0.029)
ln <i>EDem<sub>i</sub></i>	-16.970 *** (2.866)	-21.219 *** (3.265)
ln <i>NPP.UC<sub>i</sub></i>	-0.020 (0.033)	-0.054 (0.047)
<i>Tmi.US</i>	0.432 ** (0.044)	0.439 *** (0.062)
<i>Tmi.Abroad</i>	0.139 *** (0.054)	0.142 ** (0.061)
<i>Cherno</i>	0.188 *** (0.029)	0.214 *** (0.027)
<i>Constant</i>	1.105 *** (0.402)	1.977 (0.440)
Country FE	Yes	Yes
Time FE	No	Yes
Trend + Trend <sup>2</sup>	Yes	No
Obs.	286	286
Adj. R <sup>2</sup>	0.840	0.869

Note: Robust standard errors in parentheses

- 1 Standardization is a key criterion for the economic competitiveness of nuclear power
  - Reducing diversity has a short term benefit through a reduction in lead-times, the latter being one of the main drivers of construction costs
  - Positive learning effects are conditional on the standardization considering that they only take place through reactors of the same models built by the same firm
- 2 There is a trade-off between reductions in costs enabled by standardization and potential gains from adopting new technologies with better operating and safety performance → Optimal pace of technological change

Thank you for your attention