Nuclear Regulation September 2010

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# **MDEP Conference on New Reactor Design Activities**

Multinational Design Evaluation Programme (MDEP) Conference Proceedings

Paris, France 10–11 September 2009



NUCLEAR ENERGY AGENCY

**Nuclear Regulation** 

**MDEP** Conference on New Reactor Design Activities

Multinational Design Evaluation Programme (MDEP) Conference Proceedings Paris, France 10-11 September 2009

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#### NUCLEAR ENERGY AGENCY

The OECD Nuclear Energy Agency (NEA) was established on 1<sup>st</sup> February 1958 under the name of the OEEC European Nuclear Energy Agency. It received its present designation on 20<sup>th</sup> April 1972, when Japan became its first non-European full member. NEA membership today consists of 28 OECD member countries: Australia, Austria, Belgium, Canada, the Czech Republic, Denmark, Finland, France, Germany, Greece, Hungary, Iceland, Ireland, Italy, Japan, Korea, Luxembourg, Mexico, the Netherlands, Norway, Portugal, the Slovak Republic, Spain, Sweden, Switzerland, Turkey, the United Kingdom and the United States. The European Commission also takes part in the work of the Agency.

The mission of the NEA is:

- to assist its member countries in maintaining and further developing, through international co-operation, the scientific, technological and legal bases required for a safe, environmentally friendly and economical use of nuclear energy for peaceful purposes, as well as
- to provide authoritative assessments and to forge common understandings on key issues, as input to government decisions on nuclear energy policy and to broader OECD policy analyses in areas such as energy and sustainable development.

Specific areas of competence of the NEA include safety and regulation of nuclear activities, radioactive waste management, radiological protection, nuclear science, economic and technical analyses of the nuclear fuel cycle, nuclear law and liability, and public information.

The NEA Data Bank provides nuclear data and computer program services for participating countries. In these and related tasks, the NEA works in close collaboration with the International Atomic Energy Agency in Vienna, with which it has a Cooperation Agreement, as well as with other international organisations in the nuclear field.

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#### Foreword

The MDEP is a unique ten-nation initiative being undertaken by national regulatory authorities from Canada, China, Finland, France, Japan, Republic of Korea, the Russian Federation, South Africa, the United Kingdom, and the United States with the purposes of co-operating on safety design reviews of new reactors and indentifying opportunities to harmonise and converge on safety licensing review practices and requirements. The OECD Nuclear Energy Agency has been chosen to provide the technical secretariat support. The International Atomic Energy Agency participates in many of the MDEP activities.

Started in 2007 with co-operation on various pilot project issues, the MDEP's expected outcomes are: (1) improved effectiveness and efficiency of regulatory safety design reviews, (2) increased quality of safety assessments, and (3) and identified areas for the convergence of regulatory requirements and practices. Making each regulator stronger in its ability to make sovereign safety decisions is a key objective that cuts across all MDEP activities.

In 2008, the top regulators from each national authority met as the MDEP Policy Group and adopted the present structure and programme of work for the MDEP, including the pursuit of co-operation on specific safety design reviews and pursuing closer co-ordination on harmonisation and convergence issues such as digital instrumentation and control, mechanical codes and standards, and vendor inspections. The MDEP is currently a long-term programme that focuses in near term and interim results to share within MDEP and with other stakeholders.

With effective communications in mind, the MDEP Policy Group directed the NEA to co-ordinate the Conference on New Reactor Design Activities with the purpose of communicating to a wide spectrum of stakeholders worldwide as to the program of work and accomplishments of the MDEP, and soliciting feedback and input from these stakeholders regarding recommendations on how to co-operate more efficiently on new reactor design reviews and to encourage standardisation and harmonisation on regulatory requirements and practices. Another key aspect of this Conference was to allow the various industry stakeholders included non-MDEP regulators, vendors, licensees, reactor applicants, industry organisations, standards development organisations, etc. The Conference was held on 10–11 September 2009 at OECD Headquarters in Paris. These Conference Proceedings contain the details of the various sessions and the topics discussed as well as specific presentations given by panel members

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<sup>\*</sup> See Appendix A for additional contributions.

Session 1

Welcome and opening

#### Session 1 summary

Mr. Luis Echávarri, Director-General of the Organisation for Economic Co-operation and Development's (OECD) Nuclear Energy Agency (NEA), opened the first Multinational Design Evaluation Programme (MDEP) Conference on New Reactor Design Activities by welcoming all attendees to the OECD Headquarters in Paris. Over 170 guests representing 23 countries and 11 international organisations attended the Conference. Mr. Echavarri stressed the important role that regulators play in ensuring the safety of new nuclear operating plants.

Mr. Andre-Claude Lacoste, President of the French nuclear safety authority and Chair of MDEP's Policy Group, also welcomed the attendees and provided information about MDEP stating that the purpose of the Programme is to increase the effectiveness and efficiency of new reactor design safety reviews, to make these reviews more safety-focused, and to encourage harmonisation and convergence of regulatory requirements and practices. He further detailed the work of each of the issue and design-specific working groups. Mr. Lacoste highlighted that the goal of this Conference was to share information about MDEP activities and achievements with important stakeholders and to solicit feedback from them.

This session concluded with brief remarks by MDEP Policy Group members from Canada, China, Finland, France, Japan, the Russian Federation, South Africa, the UK and the US.

#### Welcome and introductory remarks

*Luis Echávarri* Director-General, OECD Nuclear Energy Agency

Good morning everyone. I would like to welcome you in the name of the OECD Nuclear Energy Agency (NEA) to the first Multinational Design Evaluation Programme (MDEP) Conference on New Reactor Design Activities and to the OECDs Headquarters. At this event, at which there are more than 170 attendees representing 23 countries and 10 international organisations, we will be discussing between regulatory authorities and the industry, the joint efforts of regulators from various countries to ensure that the new reactor designs, so important for the future of nuclear power, are safe, secure, and environmentally friendly.

I would like to commend you for taking time out of your very busy schedules to discuss the ongoing activities and accomplishments of the MDEP and the international initiatives that the industry and other stakeholders are undertaking to increase the focus on safety in new reactor designs. I would like to welcome and thank Mr. André-Claude Lacoste, President of the French Nuclear Safety Authority and Chairman of the MDEP Policy Group, for his efforts on this important multinational initiative. He has provided excellent guidance and forethought to the MDEP organisation by bringing his expertise to the table. hanks also to the Policy Group for placing its trust in the NEA who is proud of performing the technical secretariat duties for the MDEP, through its experienced staff and because of our well established communications lines with the other Committees and Programmes of the NEA, such as the Committee for Nuclear Regulatory Activities (CNRA), the Committee for the Safety of Nuclear Installations (CSNI), and the Generation IV International Forum (GIF). Co-ordination of MDEP efforts with these groups as well as with the IAEA that takes part in MDEP, other international groups, and industry representatives, is one of the most important goals of the MDEP. This Programme was initiated by the member countries to address near term needs to co-operate on new reactor designs and it is meant to complement the work that others are doing to ensure the safety of new nuclear power generating facilities through standardisation of designs and regulatory requirements and practices.

A number of you may be unfamiliar with the OECD and NEA so let me briefly explain their roles. The OECD brings together the governments of countries committed to democracy and the market economy from around the world. Under the OECD umbrella, the 30 member countries work together to support sustainable economic growth, to raise the living standards in their countries and to assist the economic development of other countries. The organisation provides a setting where governments compare policy experiences, seek answers to common problems, identify good practices and co-ordinate domestic and international policies. The topic, which is gathering us here today, fits very well with the aim of the Organisation.

The Nuclear Energy Agency, a member of the OECD family, has 28 of the 30 OECD members. Our mission, in line with the overall aim of the OECD, is to assist our member countries in maintaining and further developing through international co-operation, the scientific, technological and legal bases for a safe, environmentally friendly and economic use of nuclear energy for peaceful purposes. Our members include very advanced nuclear countries and represent 85% of the world's nuclear capacity. In addition, we have a well established and formal relationship with the Russian Federation. Last October, the NEA celebrated its 50<sup>th</sup> anniversary of providing quality service to its member countries in supporting the safe use of nuclear power. With the efforts that are ongoing now as part of the MDEP with respect to new reactors, nuclear power will be in a better position to remain

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a key part of the energy mix for many decades to come and, as such, the NEA looks forward to continuing its value-adding work in this field.

Speaking of the future, I hope that some of you are familiar with the Nuclear Energy Outlook (NEO) produced by the NEA in 2008 on the occasion of our 50<sup>th</sup> anniversary. The NEO addresses, among other things, how nuclear energy can play a pivotal role in minimising the negative consequences of the world's growing energy demand. The NEO is considered by many to be *the* reference for looking at the future of nuclear power around the world, as well as for analysing the challenges ahead and the role of governments to cope with these challenges. In addition to the English and French versions, a complete Japanese version was produced with the financial support of the Japanese government. The Executive Summary itself was issued in ten languages. We are hoping to update this document periodically to reflect the ever-evolving challenges for the future.

With regard to important challenges, the NEA is helping to address some of the most important societal issues facing the world today. One such issue is for example ensuring the safe supply of medical radioisotopes. With the assistance of the government of Canada and the French Nuclear Safety Authority, the NEA quickly organised a workshop to bring together some of the key players in the production, supply, and distribution chains of these important radioisotopes. The result was a fuller understanding of the challenges ahead and recommendations to try to ensure the continued availability of medical radioisotopes. I mention this issue because it emphasises the importance of the work we do. The NEA sees the work with MDEP to have very significant influence, to ensure that the construction and operation of NEW nuclear reactors is safe, secure, and environmentally friendly, and you all play an important part in this work.

It is also with the spirit of addressing new challenges that the NEA welcomes performing the technical secretariat functions for the MDEP. We were involved in the very initial discussions of this unique multinational initiative with the US Nuclear Regulatory Commission and the French nuclear safety authority in 2005 and we are happy to see that the Programme has been converted to a long term project that focuses on interim results so that we can facilitate the co-operation on new reactor design reviews, exploring opportunities to converge on regulatory requirements and practices, and co-ordinating vendor inspections.

So, with such a lofty goal as helping to ensure the safety of the new reactor fleet worldwide, I encourage you to get the most out of this conference, to provide frank and constructive comments and let others benefit from your experience. Take a look at the subjects that we will be discussing in each of the six Sessions. Today we have the status of the work and accomplishments of the MDEP. As you will hear, this is a unique multinational initiative that looks to leverage the expertise of the involved regulators to co-operate on new reactor design reviews as well as to work towards harmonisation and standardisation of regulatory requirements and practices. We invite your perspectives on this programme and how we may be able to better achieve results. The conduct of this conference is a result of the MDEP Policy Group wanting to solicit input from industry stakeholders and to more fully communicate the work of MDEP to the entire spectrum of stakeholders. The work to date already includes input from industry standards development organisations such as IEC, AFCEN, ASME, JSME and KEPIC, and some vendors and licensees worldwide. Tomorrow, the industry will share with us the efforts that they are undertaking to encourage standardisation also. The benefits of standardisation and harmonisation in both reactor designs and regulatory requirements and practices will allow all stakeholders (whether they be vendors, licensees, or regulators) to focus their limited resources on those issues that are the most safety significant. You will certainly hear more about that throughout the next two days.

To wrap up, I would again like to thank you for attending this event and I look forward to productive interactions with and among you. Thank you again to the MDEP Policy Group members who are here today; it is with your dedication and devotion to this initiative and that of your staff that will undoubtedly ensure its success. And as a final note, the NEA staff is here to assist you in any way possible. If you have a need, they are here to help. You can spot the NEA staff by their OECD badges. Again, welcome and please enjoy the NEA/MDEP Conference on New Reactor Design Activities.

It is now my pleasure to introduce the the MDEP Policy Group Chair, Mr. André-Claude Lacoste.

# Introductory remarks and overview of MDEP

André-Claude Lacoste, Chairman, ASN MDEP Policy Group (PG) Chair

# MDEP

Multinational Design Evaluation Programme

An initiative taken by national safety authorities to leverage their resources and knowledge for new reactor design reviews

> Andre-Claude Lacoste Chair, MDEP Policy Group

> > MDEP Conference, September 2009

France, South At	<b>members:</b> Canada, China, Finland Japan, Korea, Russian Federation, frica, the United Kingdom and	l,
	ed States. A takes part in the work of MDEF	,























**Personal Views and Expectations** 6. MDEP needs the active involvement of all stakeholders : Regulatory Bodies, Vendors and Operators ightarrow Regular exchanges between all stakeholders MDEP Conference, September 2009

Session 2

MDEP activities and accomplishments on design-specific working groups

# Session 2 summary

The following participants made remarks and/or gave presentations on the status of the design-specific working groups:

- Terry Jamieson, Canadian Nuclear Safety Council (CNSC), Vice-President, and Chair of Session 2, Part 1
- Petteri Tiippana, Finnish Radiation and Nuclear Safety Authority (STUK) and Chair of the EPRWG
- Eileen McKenna, US Nuclear Regulatory Commission (NRC) and Chair of the AP1000WG

The following participants took part in the panel session on design-specific activities:

- Jukka Laaksonen, STUK, Director-General, MDEP Policy Group Member, and Chair of the Session 2, Part 2, Panel
- Gary Holahan, NRC, Deputy Director of the Office of New Reactors and Chair of the MDEP Steering Technical Committee (STC)
- Guillaume Wack, French Nuclear Safety Authority (ASN), Director Nuclear Power Plants Department, and Member of the STC
- Francois Bouteille, AREVA, Senior Vice-President of Safety and Licensing and Licensing Manager for Olkiluoto 3 Project
- Ed Cummins, Westinghouse, Vice-President of Regulatory Affairs and Standardisation
- Juoni Silvennoinen, Teollisuuden Voima, Ltd. (TVO), Project Director for Olkiluoto 3
- Christopher Bakken, EDF Energy UK, Director of Nuclear New Build Operations, Safety and Licensing

After the presentations by the chairs of the EPR Working Group (EPRWG) and AP1000 Working Group (AP1000WG), the panel session was conducted to discuss the activities that are going on pursuant to MDEP's work on design-specific issues. Members of the panel included those from the regulators participating in MDEP as well as representatives from the companies who have designed and are licensing reactors in several MDEP countries. The panel chair, Jukka Laaksonen, provided brief introductory remarks and invited each panel member to say a few words about their views on MDEP design-specific activities. Each panel member discussed the role that their respective organisations are playing in the licensing and construction of new reactors around the world. Some common themes emerged in these comments and in the questions and answers that followed.

The industry representatives emphasised that they are embracing standardisation to address new reactor issues and they would hope and recommend that the regulators do also. Both Westinghouse and AREVA described their efforts in maintaining a standard design as much as possible to increase efficiency in the licensing, construction, and operation of new nuclear power plants worldwide. Some differences in designs may be driven by differing regulatory requirements or practices or perceptions of regulation requirements and practices by the licensees. AREVA cited differences in the Digital Instrumentation and Control (DI&C) design among the various EPRs due to differing levels of experience of use and safety review of DI&C systems in the different countries. Westinghouse noted that some of the regulators were not in complete alignment on the basis of the shield building

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especially in the area of designing and evaluating the civil structures to withstand a specific design basis threat.

The vendors and licensees stated that the emphasis on standardisation should help the safety focus of design reviews by leveraging resources. In addition, they expressed a desire for the regulator to take credit for thorough design reviews carried out in other countries by competent regulators, where the designs are the same. Moreover, they underscored the goal of regulators, which is to co-operate on vendor inspections and in doing so insure that a sufficient supply of safe components are available for the new reactor fleet.

The MDEP representatives on the panel agreed that they do value standardisation for safety reasons and that as part of the design-specific working groups, the MDEP participants share documents and evaluations to help leverage resources and make licensing design reviews more safety focused. They noted that the Vendor Inspection Co-operation Working Group (VICWG) – an issue-specific MDEP working group – is addressing the issue of inspection of nuclear components and that VICWG work will be discussed in session 3.

Some of the vendor representatives encouraged closer interactions with the reactor designers to ensure sufficient and appropriate input to inform the safety reviews. Other representatives from international organisation stated that it would be helpful to stakeholders if MDEP could document where issues have been resolved in safety design reviews.

Comments from the audience were equally as important and included the following: the industry requested more interactions with reactor vendors to further discuss standardisation and safety; comments were made that it would be useful if MDEP regulators, involved in the design-specific working groups, could produce documents when design safety issues are resolved for a particular design; a non-MDEP regulator stated that documentation about design safety reviews could even be useful and applicable to reactors already in operation. In response to a question from the audience regarding MDEP's added value, the MDEP regulator representatives stated that co-operation on the design-specific topics was very useful to countries that have smaller regulatory staffs as these co-operative efforts helped to leverage vital and competent resources in performing the safety reviews.

# **EPRWG**

Petteri Tiippana, Chair, EPRWG, STUK
























### AP1000WG

Eileen Mckenna, Chair, AP1000WG, US NRC







Session 2 (cont.)

### Design-specific activities panel

(Panel member contributions can be found in Appendix A on page 185.)

Session 3

MDEP activities and accomplishments on issue-specific working groups

#### Session 3 summary

The following participants made remarks and/or gave presentations on the status of the issue-specific working groups:

- Nicolay Kutin, Russian Federation Nuclear Safety Authority, Rostechnadzor, Chairman and MDEP Policy Group member and Chair of Session 3, Part 1
- Pascal Regnier, French Institute of Radiation and Nuclear Safety (IRSN), Instrumentation and Controls Expert and member of the DICWG
- Ahmed Ibrahim, CNSC, Engineering Design Assessment Division, and Chair of the CSWG
- Sébastien Limousin, ASN, Director, Nuclear Pressure Equipment Department, and Chair of the VICWG

The following participants took part in the panel session on issue-specific activities:

- Bill Borchardt, NRC, Executive Director for Operations
- Guy Clapisson, South African National Nuclear Regulator (NNR), Chief Executive Officer (acting) and PG and STC member
- Bryan Erler, American Society of Mechanical Engineers (ASME) Nuclear Codes and Standards, Vice-President
- Cécile Laugier, French Association for the Design, Construction, and Operating Supervision of the equipment for Electro-Nuclear boilers (AFCEN), President
- Tsuyoshi Nakamura, Japan Steel Works (JSW), General Manager
- Sang Jin Kim, Doosan Heavy Industries (DHI), Nuclear Power Plant Quality Control, Vice-President

After the presentations given by the chairs of the Digital Instrumentation and Control Working Group (DICWG), Codes and Standards Working Group (CSWG), and Vendor Inspection Co-operation Working Group (VICWG), the panel session was conducted to discuss the activities that are going on pursuant to MDEP work on issue-specific topics. Members of the panel included those from the regulators' participation in MDEP as well as representatives from mechanical codes Standards Development Organisations (SDOS such as ASME and AFCEN) and nuclear power plant component manufacturers (JSW and DHI). The panel chair, Bill Borchardt, provided brief introductory remarks and invited each panel member to say a few words about their views on MDEP issue-specific activities. Each panel member discussed the role that their respective organisations play in standards development and component manufacturing in support of licensing and constructing new reactors around the world. The ASME and AFCEN representatives gave a brief description of their organisations' role in the code comparison project, which the CSWG is dealing with. Some common themes emerged in these comments and in the questions and answers that followed. The representatives from the SDOs stressed the importance of close communication between industry, SDOs, and regulatory bodies regarding standardisation efforts and that harmonisation and standardisation must have a clear safety, economic, and business benefit to truly be feasible. The component manufacturers stressed that harmonisation of requirements, including the quality assurance criteria area as well as mechanical codes, would be very beneficial in manufacturing high quality and safe products for new reactors.

#### **Digital Instrumentation and Control**

Mr. Regnier, Member of DICWG, IRSN





















#### **Codes and Standards**

Mr. Ibrahim, Chair, CSWG, CNSC







(G)A	EN Agence pour l'énergie nucléaire EA Nuclear Energy Agency	(O) XECD
Сос	des and Standards Working Group (CSWG) - 1	
♦ Sc	ope	
	The codes and standards to be used are the pressure boundary component design codes developed by: ASME (United States), AFCEN (France), JSME (Japan), KEA (Korea), CSA (Canada) and the Russian Norms and Rules (Russian Federation)	
173	The CSWG will:	
	<ul> <li>evaluate the code differences in component design codes used in member countries (based on inputs identified by the <u>Standards Development</u> <u>Organizations - SDOs</u>) &amp; identify the most beneficial areas for convergence (or harmonization) of codes</li> </ul>	
	$\diamond$ examine potential paths for reconciliation of the code differences	
		2







	N Agence pour l'énergie nucléaire A Nuclear Energy Agency	8
Code	s Comparison Work Plan -2	
• <u>CSW(</u>	<u>G</u> Plan for 2008-2009:	
The W0	will review the SDOs code comparison results and:	
	Provide an <u>assessment of the identified differences</u> (through correspondence and joint meetings between the CSWG and the SDOs). (Based on the recent SDOs decision not to evaluate the significance, the CSWG will discuss the impact on the schedule during the WG next meeting, November 2009)	
-	Documenting the findings, into a retrievable database (within the MDEP-Library)	
1.00	Providing recommendations for the most beneficial areas for convergence ( <u>harmonization</u> ) of codes and reconciliation of code differences	





(D)A	Agence pour l'énergie nucléaire EA Nuclear Energy Agency	() OECD
	Conclusions	
1.	The result from the SDOs code comparison to-date showed differences exist in the Class 1 vessels design requirements	
2.	As such, code conversion is NOT Possible.	
3.	<u>Harmonization</u> of the technical requirements of design codes and standards is feasible.	
4.	Not all technical requirements can be harmonized.	
5.	Model for harmonization has been recently initiated by the CSWG, will be further discussed in next working group meetings.	

### Vendor Inspection Co-operation

Sébastien Limousin, Chair, VICWG, ASN









### Objective

 To reach the long term objective, a three step program plan has been established









## First step Achievement: witnessed inspections

- <u>Witnessed inspection</u>: an inspection conducted by a regulator and observed by one or several other regulators
- 4 witnessed inspections organized in 2008 and 6 in 2009
- The inspections were organized in 5 countries and involved 7 regulatory bodies

## First step Achievement: survey results

Regulators carry out different types of inspections:

- Inspections aimed at checking that the licensees are performing appropriate surveillance of vendors
- QA audits
- Sample technical inspections performed on individual components with hold points and notification points

# First step Achievement: survey results

- A survey on QA requirements was conducted (comparison with 10 CFR 50 Appendix B)
- This survey showed that QA requirements are very similar in MDEP countries

# First step Achievement: conclusion

- MDEP regulatory bodies have deepened their knowledge of other countries' practices
- QA inspections and audits are a good area of cooperation
- Bilateral agreements could be established for technical inspections
- Long lead items will be a key issue



### Program plan:

- QA inspections and audits
- Bilateral agreements (could be addressed outside MDEP))
- Long lead items

### Second step (2010 / 2011)

- Objective: use the results of inspections performed by other regulators
- Program plan:
  - QA inspections and audits
  - Bilateral agreements (could be addressed outside MDEP)
  - Long lead items

### Second step (2010 / 2011) QA audits

- Improve the knowledge of QA requirement of participating countries
- Organize *joint inspections* (inspections or audits conducted by a regulator with the participation of other regulators on the inspection team)
- 2 or 3 joint inspections (QA inspections or audits)) to be organized
- May require international training of inspectors



### Conclusion

- Benefits for safety:
  - Use of other regulators' best practices
  - Shared inspection results
  - Improved efficiency and effectiveness of vendor inspection programs by building on other regulators' work
- Benefits for the industry:
  - Convergence of regulatory requirements
  - Less frequent but more comprehensive inspections

Session 3 (cont.)

### Issue-specific activities panel

(Panel member contributions can be found in Appendix A on page 199.)

Session 4

Industry initiatives on new reactor designs

#### **Session 4 summary**

The following persons made remarks and presentations on the status of the issue-specific working groups on Digital Instrumentation and Control (DICWG), Codes and Standards (CSWG), and Vendor Inspection Co-operation (VICWG):

- Michael Micklinghoff, E.ON Kernkraft, Vice-President and, WNA/CORDEL, Chairman, and Chair of Session 4, Part 1
- Takuya Hattori, President, Japan Atomic Industrial Forum, Inc., (presentation given by Masashi Yokota of JAIF)
- Bernard Fourest, EURELECTRIC, Senior Safety Advisor
- Christian Raetzke, E.ON Kernkraft, Vice-President, International Regulatory Affairs, WNA/CORDEL representative
- Vladimir Asmolov, JSC "Concern ENERGOATOM", First Deputy Director General
- Alex Tsela, PBMR Company, General Manager of Nuclear Safety, Licensing and SHEQ

Included in the session's presentations was information on the history of nuclear power in Japan and the situation of new reactor plants there, as well as details of the new VVER reactor design in Russia. PBMR design activities were also discussed in this session.

The EURELECTRIC representative presented information on standardisation efforts by his organisation and its members and the European Nuclear Installations Safety Standards (ENISS) Initiative. ENISS was created to establish a common licensee view to WENRA.

The World Nuclear Association (WNA) Co-operation in Reactor Design Evaluation and Licensing (CORDEL) working group representative provided a presentation about standardisation. CORDEL's agenda is for international standardisation of reactor designs and addressed industry and the regulator's roles. A highlight of the presentation is the identification that due to national regulatory differences, licensing of standardised design across a range of countries is very difficult. On the regulatory side, WNA/CORDEL's presentation proposed three main targets including (1) design approvals with international impact, (2) harmonisation of safety requirements, and (3) alignment in licensing procedures. CORDEL proposed a three-step integrated process to address these challenges: Step 1, sharing design assessments; Step 2, accept another regulator's design approval; Step 3, issue international design certification.

This proposal was seen as very interesting and elicited much feedback in this and the following session. MDEP regulator representatives cautioned that, as indicated in WNA/CORDEL's presentation, each national regulatory authority has its sovereign responsibility to assess the safety of reactor designs that are licensed, constructed, and operated within its own borders and pursuing an international design certification may challenge those sovereign authorities. Furthermore, MDEP regulators cautioned that the licensing of nuclear power plants is as much a political process as it is a technical process and established regulatory procedures have developed over time due to national and international experiences with nuclear power. Also, MDEP is already doing some of the tasks indentified in Step 1 of WNA/CORDEL's proposal and perhaps in Step 2. It was agreed that this proposal needs further discussion in other fora and perhaps should be modified to reflect the political nature of licensing new nuclear power plants.
The following persons took part in the Panel Session on Industry Initiatives on New Reactor Design Activities following the presentations:

- Paul Rorive, FORATOM, President and Chair of session 4, part 2
- Mike Weightman, HM Chief Inspector, UK Nuclear Installations Inspectorate, and MDEP PG member
- Wei Jiang, China's National Nuclear Safety Authority (NNSA), Deputy Director-General, Department of Nuclear Safety Management and STC member
- Jerald Head, GE-Hitachi, Vice-President, Regulatory Affairs
- Kiyoshi Yamauchi, Mitsubishi Heavy Industries, Nuclear Energy Systems, Executive Officer and Senior Vice-President
- Bernard Salha, EDF, Director of the Nuclear Engineering Division
- Robert Goodman, Ontario Power Generation, Director of Engineering for the Darlington New Nuclear Project

## Japanese Nuclear Industry representative

Mr. Hattori, President, Japan Atomic Industrial Forum, Inc. (presentation given by Mr. Yokota of JAIF)































- First priority is "Make the Nuclear Renaissance happen in timely manner".
  So, MDEP should be practical in terms of scope and coverage.
- In order to contribute to the Nuclear Renaissance, Japanese Industry is prepared to cooperate together with the MDEP activities.

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### European Utility Network representative

Mr. Fourest, Senior Safety Advisor, EURELECTRIC











# EUR: a hub to harmonise European utilities views & requirements and to make Gen 3 a reality in Europe

- a utility network to share experience in plant specification (including conventional part and grid interface), design evaluation, licensing ...
- · a common bridge with external stakeholders
  - the vendors
  - the regulators: safety (WENRA), HV grid, ...
  - the EUR counterparts outside Europe: EPRI, Asian utilities,
  - the international organisations: IAEA, OECD, EU, WNA...
  - the education and training organizations and networks: ENEN, WNU,...
    MDEP Conference Paris 10-11

September 2009



# EUR volume 3: analyses of compliance of the selected LWR projects vs. the EUR generic requirements

# • analyses at detail level

- each of the 4000 requirements (shall, should, may) of the EUR volumes 1 & 2 is analysed by EUR utilities' engineers from information supplied by the vendors.
- standard scale of compliance for all the projects
- rationales & references
- cross-checking between the different assessments
- several man•years for each project
- the detailed analyses are not published
- only the main deviations are highlighted in the published part as well as the main "compliance with objectives".

MDEP Conference Paris 10-11 September 2009







To collaborate with international associations dealing with regular issues

MDEP Conference Paris 10-11 September 2009





In	January 2006, WENRA published three Harmonisation
Re	ports:
>	Harmonisation of Reactor Safety in WENRA Countries
>	Waste and Spent Fuel Storage Safety Reference Levels Report for Nuclear Facilities
>	Decommissioning Safety Reference Level Report for Nuclear Facilities
C	omments and suggestions by stakeholders were asked
fo	r end of May 2006





# ENISS Participation in the Revision of the IAEA Safety Standards

•WENRA's Policy Statement: Influence the Revision of the IAEA Safety Standards as appropriate

•Strengthening the influence of European nuclear licensees on IAEA Regulatory Work with regard to nuclear facilities

•FORATOM/ENISS acting as a non-governmental organisation representing the European nuclear power plant licensees

•IAEA/ENISS Meeting to launch a cooperation agreement (8 February 2007)

•ENISS assistance in IAEA Drafting Groups, observer status in IAEA Safety Standard Committees (NUSSC, WASSC...)

MDEP Conference Paris 10-11 September 2009

# ENISS involvement in IAEA Standard activities

Areas to be covered

(Priority on Requirements)

- •NPP Design
- NPP Operation
- Management Systems
- •Waste Management / Treatment
- Decommissioning
- Radiation Protection (with respect to nuclear safety)

MDEP Conference Paris 10-11 September 2009

# <section-header><list-item><list-item><list-item><list-item><text>



### WNA/CORDEL representative

Micahel Micklinghoff, Chairman, CORDEL Group, Vice-President, E.ON Kernkraft GmbH







•International standardization means that <u>each vendor's</u> design can be built by a vendor, and ordered by a utility, in every country without obligatory adaptation to specific national regulations

Standardization will

 help deliver large-scale worldwide new build of nuclear power plants

3

bring benefits for safety

























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Norld Nuclear Association



- Licensing processes and documents should be aligned so that the design acceptance of one country would fit into the licensing sequence of another country
- Contents of supporting documents should be harmonized (e.g. US Design Control Document and UK Pre-construction Safety Report)
- Strong alignment of safety requirements is necessary. Two possible ways:
  - harmonization of national regulations to jointly agreed or international standards (see WENRA)
  - acceptance of foreign regulations on a case-to-case basis













### Representatives from other national nuclear power industries

Vladimir Asmolov, ROSATOM, Energoatom












Parameter	NPPs with VVER-1000	NPP-2006
The reactor nominal thermal power, MW	3000	3200
Load factor	0.80	0.92
Coolant pressure at the reactor outlet, MPa	15.7	16.2
Coolant temperature at the reactor inlet, °C	290.0	298.6
Coolant temperature at the reactor outlet, °C	319.6	329.7
Maximum linear heat flux, W/cm	448	420
Pressure at the outlet of the SG steam header, MPa	6.27	7.0
Mass flow rate in the core, kg/(m²-s)	3850	3930
Minimum DNB ratio	1.30	1.38
Maximum level of fuel burnup, MW-day/kgU(FA)	55.0	59.7
Averaged level of fuel burnup, MW-day/kgU(FA)	49	55
Period between reloadings, months	12	12/18







Parameter	Value		State - Manual
	NPP-2006	NPP with VVER-1000	
Length, mm	11185	10897	
Internal diameter, mm	4250	4150	50
Wall thickness in the core region, mm	197.5	192.5	
Mass,t	330	320	

	T	
	- And	HILL BURNER
Parameter	NPP with	NPP-2006 SG of PGV-1000MKP - type
Parameter Inner diameter of the steam generator vessel, m	NPP with VVER-1000 4.0	NPP-2006 SG of PGV-1000MKP - type 4.2
Inner diameter of the steam	VVER-1000	SG of PGV-1000MKP - type





Comparison of Tianwan NPP and NPP-2006 designs				
	Tianwan NPP	NPP-2006 Separated four-channel systems of high and low pressure with a channel redundancy of 4 x 100 % each Four-channel system with a channel redundancy of 4 x 50 %		
ECCS active part	Separated four-channel systems of high and low pressure with a channel redundancy of 4 x 100 % each			
Emergency boron njection system	channel redundancy of 4 x			
Emergency feed water system	Four-channel system with redundancy of 4 x 100 % with emergency feed water tanks	Four-channel system with redundancy of 4 x 100 % with emergency feed water tanks		
Passive heat removal system (PHR S)	Notavailable	Available		
Containmentpassive heat removal system (CPHRS)	Not available	Available		
Core catcher	Available	Available 13		









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- More efficient use of uranium and plutonium
- · Increasing thermodynamic efficiency
- Reduction of investment risks







#### Representatives from other national nuclear power industries

Alex Tsela General Manager of Nuclear Safety, Licensing & SHEQ, PBMR Company

























































Session 4 (cont.)

## Industry initiatives panel

(Panel member contributions can be found in Appendix A on page 229.)

Session 5

Other international initiatives related to new reactor designs

#### **Session 5 summary**

The following persons made remarks and presentations on international initiatives related to new reactor designs:

- Koichiro Nakamura, Deputy Director-General, NISA, Japan and chair of Session 5
- Philippe Jamet, IAEA, Director, Nuclear Installation Safety
- Mike Weightman, NEA/CNRA Chair, HM Chief Inspector, UK Nuclear Installations Inspectorate, and MDEP PG member
- Dana Drábová, WENRA Chair, Chairman State Office for Nuclear Safety in Czech Republic
- Richard Meserve, INSAG Chair and President of the Carnegie Institution

The purpose of this session was to provide information about other regulatory activities that are taking place in other fora and how they can contribute to increased standardisation of designs, requirements, and standards. The topics focused on design activities and accomplishments, and views on recommendations to achieve positive results of co-operation with MDEP.

Jamet addressed relevant activities being undertaken by the International Atomic Energy Agency (IAEA) that support standardisation of regulatory approaches as well as design review activities for new reactors. More specifically, the IAEA provides safety standards at a high level as well as general safety requirements and specific safety requirements pertaining to new reactor activities. The safety standards represent international consensus on best international practices to achieve a high level of safety.

Weightman addressed relevant activities being undertaked by the Committee on Nuclear Regulatory Activities' (CNRA) Working Group for the Regulation of New Reactors (WGRNR). WGRNR is responsible under the CNRA for the programme of work dealing with regulatory activities in the primary programme areas of siting, licensing and oversight for new commercial nuclear reactors. WGRNR also serves as the focal point of communications between CNRA and MDEP to ensure effective use of resources and to preclude unnecessary redundancy in workloads.

Drábová addressed the activities of the Western European Nuclear Regulators Association which includes 17 European countries (and five European observers). With respect to work relevant to new reactor design activities, WENRA's structure includes the Reactor Harmonisation Working Group (RHWG), which has as its aim the harmonisation of safety approaches to continuously improve nuclear safety. WENRA is working on the formulation of safety objectives for new reactors and plans to maintain close contact with MDEP (in which there are several WENRA members).

Richard Meserve addressed the activities of INSAG with regard to MDEP and the global nuclear safety regime. He reiterated the importance of regulators and other stakeholders to uphold the safety standards that have been established and to continue to share information to enhance the safety regime. He acknowledged that MDEP is an important vehicle for sharing safety insights; the MDEP serves to advance international harmonisation; and the MDEP nurtures co-ordination among regulators in assuring compliance with standards for internationally sourced parts and components.

### **IAEA** representative

Philippe Jamet, Director, Nuclear Installation Safety



International Atomic Energy Agency

# NEW REACTOR DESIGNS IAEA INITIATIVES AND MDEP

Philippe JAMET Division of Nuclear Installation Safety






















Reactor	Document	Counterpart	Member State
ACR 1000	Safety case submitted for UK Bid	NII	UK
AP 1000	Safety case submitted for UK Bid	NII	UK
	Safety and Environmental Report	Westinghouse	US
APR 1400	Safety and Environmental Report	KHNP	KOREA
ATMEA 1	Conceptual Design Safety File	ATMEA	FRANCE
EPR	Safety case submitted for UK BID	NII	UK
ESBWR	Safety case submitted for UK BID	NII	UK

















### **NEA/CNRA** representative

Mike Weightman, HM Chief Inspector, Nuclear Installations Inspectorate (NII) Chair, CNRA



























### WENRA representative

Dana Drábová, WENRAChair, Chairman, State Office for Nuclear Safety

































### **INSAG insights on MDEP activities**

Richard Meserve, Chair, INSAG President, Carnegie Institution

## INSAG Insights on MDEP Activities

Dr. Richard A. Meserve President, Carnegie Institution Chairman, INSAG



- · Context for remarks
- MDEP and the Global Nuclear Safety Regime
- The special challenge of new entrant states

# Context

- Special role of nuclear power in a changing world
- The abiding responsibility to ensure safe operations
- The special challenges in fulfilling this responsibility
  - New construction around the globe
  - Interest in new construction by new entrant states





# MDEP and the Global Nuclear Safety Regime

- MDEP is an important vehicle for sharing safety insights
- MDEP serves to advance international harmonization
- MDEP nurtures coordination among regulators in assuring compliance with standards for internationally sourced parts and components

### New Entrants

- A country embarking on its first NPP must make a commitment to safety that endures for over a century and includes financial, legal, regulatory, technical, cultural, educational and social components.
- An early obligation is the development of a full understanding of the design of a prospective plant.
- MDEP should play a role in assisting the new entrants in this task, either directly or through a participating regulator



- The world is changing in dimensions important to safety
- MDEP can play an important role in the Global Nuclear Safety Regime.
- Assistance to the new entrant states is in the interest of all and MDEP should play a role either directly or through a participating regulator.

Session 6

**Concluding panel** 

### Session 6 summary

The following participants made remarks and/or presentations on the conference results and discussed how to interact in the future to benefit from the work of MDEP and other groups on harmonisation efforts:

- André-Claude Lacoste, President of the French Nuclear Safety Authority, chair of MDEP's Policy Group and chair of the concluding panel
- Luis Echávarri, Director-General of the OECD/NEA
- Gregory Jaczko, US Nuclear Regulatory Commission, Chairman, and MDEP Policy Group member
- Luc Oursel, AREVA, President and CEO of AREVA NP
- Yonezo Tsujikura, Senior Advisor, Japanese Federation of Electric Power Companies
- Bryan Erler, American Society of Mechanical Engineers (ASME) Nuclear Codes and Standards, Vice-President
- Ulrich Schmocker, Director, Federal Nuclear Safety Inspectorate (ENSI)

During the panel two brief presentations/papers were introduced by Dr. Tsujikura, regarding MDEP activities in Japan, and by Mr. Schmocker, regarding the Swiss situation on new builds. The different panel members expressed their assessment of the conference results and suggested different aspects to reinforce MDEP and enhance the programme. MDEP members noted the importance of the activity for their regulatory organisation and stated that openness of programme for other regulators, not part of MDEP, should be strengthened. They underlined the sovereign authority of each member of MDEP and cautioned against proposals where this national responsibility would be questioned. From the industry side, MDEP was seen as an important initiative towards a larger degree of harmonisation and a key condition for strong public acceptance. Convergence was considered as a win-win subject for all stakeholders. They supported the CORDEL proposal to dedicate more resources to be able to reach meaningful results in the short term. The representative from the code organisations welcome the MDEP initiative and the chance to interact with specific activities. The importance of standardisation of codes and procedures for large components was underlined. From the non-MDEP regulators, the conference was well received and the need to continue interacting with MDEP was fully supported. MDEP was also seen as a good input for existing plants.

Mr. Lacoste then closed the panel discussion with some preliminary conclusions:

- MDEP is an initiative pooling an effective and efficient expert network. Efforts need to be maintained.
- Great expectations from MDEP up to worldwide certification of new designs. Proposal to be discussed by Policy Group.
- Standardisation vs. harmonisation. Further efforts are needed.
- Strenghthen the use of MDEP results. Application to operating plants.
- Improve dissemination of MDEP information to other stakeholders.
#### MDEP Conference Proceedings 2009

He then concluded that in view of the success of the conference he will propose to the MDEP Policy Group to hold another conference in two years. He finally thanked all participants and the NEA for arranging the conference.

Mr. Echávarri thanked Mr. Lacoste for chairing the meeting, thanked all the Policy Group members for supporting the event and all the participants for making the conference a very valuable and successful conference. He expressed the continued support from the NEA to the MDEP initiative.

#### **Concluding remarks**

André-Claude Lacoste, Chairman, ASN MDEP Policy Group (PG) Chair

# MDEP Multinational Design Evaluation Programme

their resources and knowledge for new reactor design reviews

Andre-Claude Lacoste Chair, MDEP Policy Group

MDEP Conference, September 2009













Appendix A

Additional contributions from Sessions 2, 3, 4 and 6

Additional contributions from Session 2

**AREVA representative (EPR Reactor Vendor)** 

François Bouteille Senior Vice-President, Safety and Licensing, Olkiluoto 3 Licensing Manager















#### Westinghouse representative (AP1000 Reactor Vendor)

Ed Cummins, Vice-President, Regulatory Affairs and Standardisation

















#### **Operator/licensee representatives**

Jouni Silvennoinen Project Director, Teollisuuden Voima, Ltd. Olkiluoto (TVO)







Additional contributions from Session 3

## Representatives from pressure boundary components standards development organisations

Bryan A. Erler, Vice-President, ASME Nuclear Codes and Standards







### Scope of ASME Nuclear Codes and Standards

- Pressure component design, materials, fabrication and examination BPV-Section III
- Pressure component inservice inspection BPV-Section XI
- Quality assurance
- Probable Risk Assessment, PRA, standard
- Cranes for nuclear plants
- Nuclear air and gas treatment standard
- Active mechanical equipment qualification
- Operating and maintenance standard











## Representatives from pressure boundary components standards development organisations

Cécile Laugier, President, AFCEN















		BOARD	General Secre	afce tary
	Edit	torial committee		
RCC-C Sub committee	RCC-E Sub committee	RCC-M Sub committee	RCC-MR Sub committee	RSE-M Sub committee
WG	General	Design	General	Inspection
	Qualification	Materials	Design	NDE
	Design	Technology	Materials	Flaw Analysis
	Softwares	Examination	Fabrication	Repair
	Installations			
	Examination			





#### **Representatives from manufacturers**

Tsuyoshi Nakamura, General Manager, Japan Steel Works, Ltd.

NEA/N	IDEP Conference
	Differences on Requirements of Codes for Manufacturing of Forgings
	Sept. 10, 2009
	Tsuyoshi Nakamura
	General Manager of Nuclear Energy Dept.
	THE JAPAN STEEL WORKS, LTD.
1	JSV




















## **Representatives from manufacturers**

Mr. Kim, Vice-President, NPP Quality Control, Doosan (PPT)











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	1000 MW/e (OPR1000)		Operating Terminated Under Fabrication Planned Overseas PJT		John 264	Capor 142	Shin-Wolsong 5 Shin-Kan 162	
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	900 MW/e	Yonggio	Uichin 182 eng 182					
	600 (////)e						Drina Cinshah Ph.II 2	
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Additional contributions from Session 4

#### **Reactor vendor representatives**

Mr. Head, Senior Vice-President, Regulatory Affairs, GE-Hitachi

Design activities within GE-Hitachi are rigorously controlled within a framework of procedures. Early in the GE-Hitachi design process, there is a requirement to gather design inputs and customer technical requirements. As defined in the controlling procedure, "design inputs include, but are not limited to design bases, design criteria, design parameters, performance requirements, regulatory requirements, codes and standards". Customer Technical Requirements often include the additional regulatory requirements, codes and standards. We actively maintain a comprehensive library of such codes and standards for easy reference, including the applicable NRC Regulatory Guides that may exist. In order to ensure a comprehensive design, the design process often, depending upon the complexity of the design, includes an independent verification of the design inputs early in the process (prior to actual initiation of the design efforts) to preclude rework.

Maintaining the library of applicable regulatory requirements, codes and standards is an area where international collaboration would be useful. There are sometimes conflicts between codes and standards and maintenance of a matrix of applicability would be useful similar to the Nuclear Energy Standards Co-Ordination Collaborative (NESCC), except on an international scale.

Additional contributions from Session 6

# **Operator/licensee representative**

Yonezo Tsujikura, Senior Advisor, Japanese Federation of Electric Power Companies













#### **Non-MDEP** regulator

Ulrich Schmocker Director, Federal Nuclear Safety Inspectorate (ENSI)

#### New builds in Switzerland: current Situation (September 2009)

U. Schmocker, R. Sardella, Swiss Federal Nuclear Safety Inspectorate (ENSI)

According to the Nuclear Energy Act of 2003 the licensing of new builds in Switzerland is a three-step process in which the applicant has to sequentially submit requests and get grants for a general license, a construction license and an operating license. It has been estimated that the whole process may take 16 to 18 years until a new unit can start operating in Switzerland.

The first step, the so called general license is essentially a site license, but it also serves the purpose of forming a public opinion. In fact the general license, as issued by the Swiss government, has to be approved by the Swiss parliament and it is subject to a countrywide public vote.

For the general license the applicant has to select a site and submit a comprehensive site evaluation that allows defining the site specific hazards which the new NPP has to be design against. Very few details about the reactor that the applicant proposes to build have to be provided, namely indications about the reactor type (e.g. LWR), its thermal power, its main cooling system (e.g. cooling tower) and the arrangement of the main buildings. Besides the technical suitability of the site, an environmental impact assessment has also to be provided by the applicant.

By the end of 2008 three general license applications have been submitted by the Swiss electrical companies ALPIQ Holding Ltd., the Axpo Group and BKW FMB Energie Ltd. The proposed sites are already existing NPP sites where one to two units are in operation since 1979 (Gösgen NPP), 1969 resp. 1971 (Beznau I and II NPPs) and 1972 (Mühleberg NPP). For the sites of Beznau and Mühleberg the proposed new builds are explicitly aimed at providing power generation in substitution of the older units.

The assessment of the nuclear safety aspects of the general license applications is being carried out by the ENSI and the safety evaluation reports for the three applications are expected to be issued by the autumn 2010. The Federal Office for the Environment is in charge of doing the evaluation of the environmental aspects related to the proposed new builds. The site characteristics that need to be discussed in the application are:

- Geography and population distribution
- Traffic routes and industry (includes aircraft crash hazards)
- Logistics and construction site

- Meteorology
- Hydrology and ground water
- Geology, foundation material and seismology
- Connection to the power grid

The hazards originated by a combination of external events shall be investigated too. Deterministic and probabilistic arguments need to be considered as well as the newest data and state-of-the-art models.

Besides the general license, the applicants are pursuing the preparation work for the construction license. The main topic in this phase is the definition of the requirements on the design which will be included in the call for tenders. The ENSI is also devoting some resources to this subject building an internal know-how on the most common reactor designs of generation III/III+ and planning a rethinking of some of its guidelines, e.g. the safety classification of structures, systems and components

From the perspective of a small nuclear country as Switzerland and a correspondingly small nuclear regulator as the ENSI it is of vital importance to be able to rationalise resources and don't do duplicate work. Hence for the ENSI it is important to share knowledge with other regulators and lift some results that have already been produced. Though the undergoing ENSI activities for new builds concentrate in the current phase on siting issues and the work on design requirements has not started at full speed yet; the ENSI provides for existing reactors quite advanced work in some areas (e.g. PSA), which could be beneficial also for new builds. As a further point it should be noted that the interaction of the ENSI with the vendors runs officially always through the applicants. Taking part in a multinational vendor inspection or auditing program would give the ENSI the possibility to gain additional insights in areas like quality assurance and project management which have proven critical in the current new builds projects.

In more general terms it is certainly in the interest of the nuclear regulators community to have a common understanding and possibly an agreement on regulatory practices applied to critical issues like external events, passive systems, digital I&C, etc. This would equal to define a sort of state-of-the-art from the regulatory point of view as a counterbalance to the ,reactor standardisation' that has been pushed forward by the vendors.

Appendix B

List of participants

## Multinational Design Evaluation Programme (MDEP) Conference on New Reactor Design Activities

#### Paris, France 10-11 September 2010

# List of participants

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